# **DEPARTMENT OF DEFENSE**

# FY 2009 OVERSEAS CONTINGENCY OPERATION SUPPLEMENTAL REQUEST FOR

# **OPERATION IRAQI FREEDOM (OIF) AND**

**OPERATION ENDURING FREEDOM (OEF)** 



## AIR FORCE MILITARY PERSONNEL

Feb 2009

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#### MILITARY PERSONNEL OVERVIEW

The FY 2009 Supplemental request allows the United States to continue security stabilization efforts in Iraq and Afghanistan. These deployments are in addition to the daily military operations around the globe. Without additional funds in FY 2009, the Air Force would have to use funds from readiness and investment accounts to finance the continuing costs of military operations. In FY 2008, monthly *Air Force* military personnel costs averaged about \$69.6 million for Operation Iraqi Freedom (OIF) and \$55.0 million for Operation Enduring Freedom (OEF).

This request includes **\$1,425.4 million** for Air Force military personnel costs as shown in the following tables:

		(\$ in Thousands) FY 2009			
	FY 2008	Total	<b>Bridge</b>	Remaining	
SUMMARY OF APPROPRIATION	Enacted*	Request		Request	
Active Duty Personnel, Air Force	1,424,141	1,465,554	75,000	1,390,554	
Reserve Personnel, Air Force	5,000	16,943	-	16,943	
National Guard Personnel, Air Force	4,000	17,860	-	17,860	
TOTAL MILITARY PERSONNEL	1,433,141	1,500,357	75,000	1,425,357	
		( <u>\$ in Thousands</u> )			
FY 2008 Enacted*	<b>Active Air Force</b>	Air Force Reserve	Air National Guard	<u>Total</u>	
Reserve and Guard Mobilization/Deployment Costs	1,226,335	-	-	1,226,335	
Subsistence in Kind	68,793	-	-	68,793	
Recruiting and Retention	-	-	-	-	
Permanent Change of Station	5,621	-	-	5,621	
Casualty and Disability	123,392	-	-	123,392	
Pre- and Post-Mobilization Training		5,000	4,000	9,000	
TOTAL MILITARY PERSONNEL	1,424,141	5,000	4,000	1,433,141	

\* Enacted amount excludes amounts appropriated in the GWOT supplemental for baseline programs such as special pays deferred to GWOT and baseline inflation.

		( <u>\$ in Thousands</u> )		
FY 2009 Total Request	<b>Active Air Force</b>	Air Force Reserve	<u>Air National Guard</u>	<u>Total</u>
Reserve and Guard Mobilization/Deployment Costs	1,265,096	-	-	1,265,096
Subsistence in Kind	69,864	-	-	69,864
Recruiting and Retention	-	-	-	-
Permanent Change of Station	5,790	-	-	5,790
Casualty and Disability	124,804	-	-	124,804
Pre- and Post-Mobilization Training	-	16,943	17,860	34,803
TOTAL MILITARY PERSONNEL	1,465,554	16,943	17,860	1,500,357

		( <u>\$ in Thousands</u> )		
FY 2009 Enacted Bridge	<b>Active Air Force</b>	Air Force Reserve	Air National Guard	<u>Total</u>
Reserve and Guard Mobilization/Deployment Costs	-	-	-	-
Subsistence in Kind	-	-	-	-
Recruiting and Retention	-	-	-	-
Permanent Change of Station	-	-	-	-
Casualty and Disability	75,000	-	-	75,000
Pre- and Post-Mobilization Training		-	-	-
	75,000	-	-	75,000

		( <u>\$ in Thousands</u> )		
FY 2009 OCO Supplemental Request	<b>Active Air Force</b>	Air Force Reserve	Air National Guard	<u>Total</u>
Reserve and Guard Mobilization/Deployment Costs	1,265,096	-	-	1,265,096
Subsistence in Kind	69,864	-	-	69,864
Recruiting and Retention	-	-	-	-
Permanent Change of Station	5,790	-	-	5,790
Casualty and Disability	49,804	-	-	49,804
Pre- and Post-Mobilization Training		16,943	17,860	34,803
	1,390,554	16,943	17,860	1,425,357

The following table reflects mobilization and deployment assumptions. Mobilization numbers include personnel deployed to theater as well as personnel remaining in CONUS supporting OEF and OIF.

	<u>FY 2007</u>	FY 2008	FY 2009
Active Air Force Deployment	23,813	20,294	20,118
Air Force Reserve Mobilization (Mandays)	5,339	5,996	6,036
Air National Guard Mobilization (Mandays)	6,511	7,148	7,377

In response to the attacks on the United States on September 11, 2001, the President invoked his authority (10 US Code 12302) to order to active duty Ready Reserve members and delegated his authority to the Secretary of Defense in Proclamation 7463 of September 14, 2001. This declaration of national emergency has been extended, thereby continuing the authority to order to active duty Ready Reserve members. In order to sustain current military operations, funding is requested to finance the incremental costs (i.e., pay, allowances, subsistence, and other personnel costs) for personnel mobilized for duty in support of OIF and OEF.

The Air Force's military personnel requirement of \$1,425.4 million is comprised of the following major costs:

### Reserve & Guard Mobilization/Deployment Costs (\$1,265.1 million)

- Basic military pay and entitlements (e.g., Basic Allowance for Housing (BAH), retired pay accrual and social security contributions, incentive pays, etc.) for Reserve and National Guard members on active duty to provide essential military operation support or backfill for those active personnel deployed overseas in support of OIF and OEF.
- Special Pays for Mobilized Reserve and National Guard Personnel and Deployed Active Personnel:
  - · Imminent Danger Pay (IDP) (\$225 per month)
  - Family Separation Allowance (FSA) (\$250 per month)
  - · Hardship Duty Location Pay (\$100/month if deployed less than 12 months and \$300/month if deployed over 12 months)
  - · Separation Pay
- · Basic Allowance for Subsistence (BAS) for Reserve Component members in support of OIF and OEF.
- · Additional Mobilization/Deployment Benefits for unemployment benefits to ex-service members discharged or released under honorable conditions

**IMPACT IF NOT FUNDED:** If supplemental funding is not received the Air Force will not be able to absorb the cost of compensating deploying personnel. This funding is crucial to execute the ongoing air bridge; theater airlift and refueling capability; ground transportation, security, and tactical air control parties used for close air support missions. Without additional funds in FY 2009, the Air Force would have to use funds from readiness and investment accounts to finance the continuing costs of military operations.

### Subsistence-in-Kind Costs (\$69.9 million)

• Funds requested provide Subsistence-in-Kind (SIK) (food and drink) for all Active and Reserve Component members in support of OIF and OEF.

**IMPACT IF NOT FUNDED:** If supplemental funding is not received the Air Force will not be able to absorb the cost of war-related entitlements to our war fighters. Without additional funds in FY 2009, the Air Force would have to use funds from readiness and investment accounts to finance the continuing costs of military operations.

### Permanent Change of Station (\$5.8 million)

The Permanent Change of Station (PCS) program pays for travel, transportation, storage, and dislocation allowances for reassignment of military members and their families traveling individually or as part of an organized unit in support of Operation Iraqi Freedom (OIF) and Operation Enduring Freedom (OEF). Costs are for the dislocation allowance, shipment of household goods, temporary and non-temporary storage of household goods, temporary lodging expense, and member mileage/per diem.

**IMPACT IF NOT FUNDED:** PCS travel has a direct impact on the Air Force's readiness to fight overseas contingency operations. If supplemental funding is not received the Air Force will not be able to absorb the cost of compensating deploying personnel. These operational moves ensure the Air Force meets end strength requirements and distribute the correct grade/skill mix for units deploying in support of Operation Iraqi Freedom (OIF) and Operation Enduring Freedom (OEF). Without additional funds in FY 2009, the Air Force would have to use funds from readiness and investment accounts to finance the continuing costs of military operations.

### Casualty and Disability Benefits (\$49.8 million)

Casualty Benefits pays for the following benefits associated with the death or traumatic injury of Service members:

- Reimbursement to the Department of Veterans Affairs for Service members' Group Life Insurance (SGLI) claims in excess of the projected level which is largely based on prior year execution. (\$24.1 million)
- Reimbursement to the Department of Veterans Affairs for Traumatic Injury Protection claims under the Servicemembers' Group Life Insurance (SGLI). (\$17.2 million)
- Funding is for SGLI/T-SGLI insurance premiums the Department of Defense pays on behalf of service members. (\$8.5 million)

**IMPACT IF NOT FUNDED:** The Air Force has a statutory obligation to provide this compensation to Airmen and their families and survivors. Without additional funds in FY 2009, the Air Force would have to use funds from readiness and investment accounts to finance the continuing costs of military operations.

### Pre- and Post-Mobilization Programs (\$34.8 million)

- Foreign Language Proficiency Pay (FLPP): Authorized in 37 U.S.C. 316 to all officers who are proficient in a second language and for whom DoD has a critical need for that language. The FY 2005 NDAA included a provision raising the maximum FLPP to \$1,000. (**\$0.6 million**)
- Yellow Ribbon Reintegration Program: Section 582 of the FY08 NDAA directs the establishment of a national combat veteran reintegration program for Guard and Reserve members and their families. (**\$34.2 million**)

**IMPACT IF NOT FUNDED:** If supplemental funding is not received, the Air Force will be unable to meet statutory obligations to provide special incentive pays for critically needed languages and support new Presidential initiatives for our Airmen. Without additional funds in FY 2009, the Air Force would have to use funds from readiness and investment accounts.

## AIR FORCE M-1

	FY 2008 Enacted*	FY 2009 Total <u>Request</u>	FY 2009 Enacted <u>Bridge</u>	FY 2009 Remaining <u>Request</u>
MILITARY PERSONNEL, AIR FORCE				
BUDGET ACTIVITY 1: PAY AND ALLOWANCES OF OFFICERS				
BASIC PAY	187,704	190,254		190,254
RETIRED PAY ACCRUAL	35,851	40,144		40,144
BASIC ALLOWANCE FOR HOUSING	56,600	59,781		59,781
BASIC ALLOWANCE FOR SUBSISTENCE	6,416	7,514		7,514
INCENTIVE PAYS	-	-		-
SPECIAL PAYS	16,697	15,425		15,425
ALLOWANCES	10,501	6,831		6,831
SEPARATION PAY	-	-		-
SOCIAL SECURITY TAX	14,359	14,555		14,555
TOTAL BUDGET ACTIVITY 1	328,128	334,504	-	334,504
<b>BUDGET ACTIVITY 2: PAY AND ALLOWANCES OF ENLISTED PER</b> BASIC PAY	<b>SONNEL</b> 468,692	480,101		480,101
RETIRED PAY ACCRUAL	89,520	101,302		101,302
BASIC ALLOWANCE FOR HOUSING	165,887	175,182		175,182
INCENTIVE PAYS	-	-		-
SPECIAL PAYS	61,329	53,841		53,841
ALLOWANCES	24,975	22,457		22,457
SEPARATION PAY	-	4,818		4,818
SOCIAL SECURITY TAX	35,855	36,728		36,728
TOTAL BUDGET ACTIVITY 2	846,258	874,429	-	874,429
BUDGET ACTIVITY 4: SUBSISTENCE OF ENLISTED PERSONNEL				
BASIC ALLOWANCE FOR SUBSISTENCE	35,749	39,590		39,590
	,			
SUBSISTENCE-IN-KIND	68,793	69,864		69,864

## AIR FORCE M-1

	FY 2008	FY 2009 Total	FY 2009 Enacted	FY 2009 Remaining
BUDGET ACTIVITY 5: PERMANENT CHANGE OF STATION	Enacted*	Request	Bridge	Request
ACCESSION TRAVEL	Enterteu	Request	Diluge	Request
TRAINING TRAVEL				
OPERATIONAL TRAVEL	5,621	5,790		5,790
ROTATIONAL TRAVEL				
SEPARATION TRAVEL				
TRAVEL OF ORGANIZED UNITS				
TOTAL BUDGET ACTIVITY 5	5,621	5,790	-	5,790
BUDGET ACTIVITY 6: OTHER MILITARY PERSONNEL COSTS				
UNEMPLOYMENT COMPENSATION	16,200	16,573		16,573
DEATH GRATUITIES	2,200	2,000	2,000	-
SGLI EXTRA HAZARD PAYMENTS	121,192	122,804	73,000	49,804
TOTAL BUDGET ACTIVITY 6	139,592	141,377	75,000	66,377
TOTAL MILITARY PERSONNEL, AIR FORCE	1,424,141	1,465,554	75,000	1,390,554

## **AIR FORCE M-1**

RESERVE PERSONNEL, AIR FORCE BUDGET ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT	FY 2008 Enacted*	FY 2009 Total <u>Request</u>	FY 2009 Enacted <u>Bridge</u>	FY 2009 Remaining <u>Request</u>
PAY GROUP A TRAINING SPECIAL TRAINING (PRE/POST MOB TRAINING) SCHOOL TRAINING (PRE/POST MOB TRAINING) RECRUITING AND RETENTION	5,000	16,943		- 16,943 - -
TOTAL RESERVE PERSONNEL, AIR FORCE	5,000	16,943	-	16,943
NATIONAL GUARD PERSONNEL, AIR FORCE	FY 2008 <u>Enacted*</u>	FY 2009 Total <u>Request</u>	FY 2009 Enacted <u>Bridge</u>	FY 2009 Remaining <u>Request</u>
<b>BUDGET ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT</b> PAY GROUP A TRAINING				-
SPECIAL TRAINING (PRE/POST MOB TRAINING) SCHOOL TRAINING (PRE/POST MOB TRAINING) RECRUITING AND RETENTION	4,000	17,860		17,860 - -
TOTAL NATIONAL GUARD PERSONNEL, AIR FORCE	4,000	17,860	-	17,860
GRAND TOTAL AIR FORCE MILITARY PERSONNEL	1,433,141	1,500,357	75,000	1,425,357

\* Enacted amount excludes amounts appropriated in the FY 2008 GWOT supplemental for baseline programs such as special pays deferred to GWOT and baseline inflation.

# ACTIVE AIR FORCE MILITARY PERSONNEL COSTS

# RESERVE MOBILIZATION AND ACTIVE DEPLOYMENT COSTS

# **Pay and Allowances of Officers**

Appropriation: Military Personnel, Air Force Budget Activity 1: Pay and Allowances of Officers Budget Line Item: Basic Pay

#### Part I - Purpose and Scope

The funds requested will provide for the incremental basic compensation for mobilized Air National Guard (ANG) and Air Force Reserve (AFR) officers.

### Part II - Justification of Funds Requested

The request provides the basic compensation for mobilized Reserve and Guard officers personnel. The FY 2009 military pay raise reflects a 3.9 percent across-the-board pay raise effective 1 January 2009.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY	2009 Estimate	
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Basic Pay (Reserve/Guard Mobilization)	2,932	\$ <u>64,019</u>	187,704	2,897	\$ <u>65,673</u>	190,254
Total	2,932	\$64,019	187,704	2,897	\$65,673	190,254
FY 2009 Bridge Basic Pay (Reserve/Guard Mobilization) Total					<u> </u>	-
<u>Remaining Request</u> Basic Pay (Reserve/Guard Mobilization) Total				2,897 	\$ <u>65,673</u> <b>\$65,673</b>	190,254 <b>190,254</b>

FY 2009

(\$ in Thousands) 190,254 Appropriation: Military Personnel, Air Force Budget Activity 1: Pay and Allowances of Officers Budget Line Item: Retired Pay Accrual

#### Part I - Purpose and Scope

The funds requested provide for the Department of Defense's contribution to its Military Retirement Fund, in accordance with 10 U.S.C 1466.

#### Part II - Justification of Funds Requested

The budget estimates are derived as a product of: (a) The DoD Actuary approved part-time and full-time Normal Cost Percentages (NCP) of 21.1 percent and 29.4 percent of basic pay, respectively, for FY 2009. (b) The total amount of the basic pay expected to be paid during the fiscal year

Title V, section 591 of the National Defense Authorization Act for FY 2007 directs the Department of Defense to contribute at the part-time rate for Reserve Component soldiers who are mobilized or on active duty for special work, rather than the full-time rate as previously mandated, effective October 1, 2007.

The funds provide the Retired Pay Accrual payments for mobilized Reserve and Guard officer personnel.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted		FY	2009 Estimate		
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Retired Pay Accrual	2,932	\$ <u>12,228</u>	35,851	2,897	\$ <u>13,857</u>	40,144
Total	2,932	\$12,228	35,851	2,897	\$13,857	40,144
FY 2009 Bridge Retired Pay Accrual Total				 	<u> </u>	
Remaining Request Retired Pay Accrual Total				<u>2,897</u> <b>2,897</b>	\$ <u>13,857</u> <b>\$13,857</b>	40,144 <b>40,144</b>

FY 2009 (\$ in Thousands)

40,144

#### Part I - Purpose and Scope

In the FY 1998 National Defense Authorization Act, Congress approved the payment of a Basic Allowance for Housing (BAH) to service members. The continental United States, Alaska, and Hawaii BAH is termed BAH Domestic. Payment to service members is authorized by 37 United States Code 403.

#### Part II - Justification of Funds Requested

This program provides a cash allowance to those military personnel not provided with government quarters adequate for themselves and their dependents. This allowance enables such personnel to obtain civilian housing as a substitute. The funds provide the BAH allowance for mobilized Reserve and Guard officer personnel.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			F	FY 2009 Estimate		
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount	
Basic Allowance for Housing	2,932	\$ <u>19,304</u>	56,600	2,897	\$ <u>20,635</u>	59,781	
Total	2,932	\$19,304	56,600	2,897	\$20,635	59,781	
FY 2009 Bridge Basic Allowance for Housing Total				<u> </u>		<u> </u>	
Remaining Request Basic Allowance for Housing Total				<u>2,897</u> <b>2,897</b>	\$ <u>20,635</u> <b>\$20,635</b>	<u>59,781</u> <b>59,781</b>	

FY 2009 (\$ in Thousands) 59,781 Appropriation: Military Personnel, Air Force Budget Activity 1: Pay and Allowances of Officers Budget Line Item: Basic Allowance for Subsistence

#### Part I - Purpose and Scope

The funds requested will provide for subsistence allowance authorized by 37 U.S.C. 402 and Public Law 96-343.

### Part II - Justification of Funds Requested

All officers, regardless of dependency status and pay grade, are paid a monthly Basic Allowance for Subsistence (BAS) at the same statutory rate. The funds provide the BAS allowance for mobilized Reserve and Guard officer personnel.

### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			F	Y 2009 Estimate	
Total Incremental Costs	Strength	Rate	Amount		Rate	Amount
Basic Allowance for Subsistence	2,932	\$2,188	6,416	2,897	\$2,594	7,514
Total	2,932	\$2,188	6,416	2,897	\$2,594	7,514
FY 2009 Bridge Basic Allowance for Subsistence Total				<u> </u>	<u> </u>	<u> </u>
Remaining Request Basic Allowance for Subsistence Total				<u> </u>	\$ <u>2,594</u> <b>\$2,594</b>	7,514 <b>7,514</b>

17

FY 2009

(\$ in Thousands) 7,514

FY 2009 (\$ in Thousands)

#### Appropriation: Military Personnel, Air Force Budget Activity 1: Pay and Allowances of Officers Budget Line Item: Special Pays, Incentive Pays and Allowances

#### Part I - Purpose and Scope

The requested provide for payments to officer for the following special pays.

Family Separation Allowance (FSA): Paid at the rate of \$250 per month to members with dependents who are on duty away from home for a period of more than 30 continuous days in accordance with 37 U.S.C. 427.

Hostile Fire/Imminent Danger Pay (IDP): Paid at the rate of \$225 per month to personnel subject to hostile fire or in an area in which they are in imminent danger of being exposed to hostile fire in accordance with 37 U.S.C. 310.

Hardship Duty Pay (HDP): The monthly rate *may not* exceed \$1,500 per month. The funds requested provide additional payment to personnel performing duty in a location that is designated by the Secretary of Defense as hardship duty in accordance with 37 U.S.C. 305.

#### The FY 2009 request does not include \$12.595 million for special pays (HDP and HFP) for which congressional action deferred consideration to the supplemental.

#### Part II - Justification of Funds Requested

The projected average number of personnel is based on the total spaces where each type of pay is authorized to meet force structure requirements. Funding requirements are based on the estimated number of officers eligible for each type of payment and rate of payment. Summary cost computations provided in the following table:

	FY 2008 Enacted			FY 2009 Estimate			
Special Pay for Mobilized Guard & Reserve	Strength	Rate	Amount	Strength	Rate	Amount	
Family Separation Allowance	1,018	\$3,000	3,054	911	\$3,000	2,733	
Hostile Fire/Imminent Danger Pay	1,839	\$2,700	4,966	1,698	\$2,700	4,585	
Hardship Duty Pay	1,432	\$1,200	1,718	1,321	\$1,200	1,585	
Other Special/Incentive Pays	1,000	\$2,904	2,904		-	-	
Subtotal Mobilization Incremental Cost	5,289		12,642	3,930		8,903	
Special Pay for Deployed Active Personnel							
Family Separation Allowance	1,514	\$3,000	4,543	1,366	\$3,000	4,098	
Hostile Fire/Imminent Danger Pay	2,756	\$2,700	7,440	2,547	\$2,700	6,877	
Hardship Duty Pay	2,144	\$1,200	2,573	1,982	\$1,200	2,378	
Other Special/Incentive Pays		-	-		-	-	
Subtotal Deployed Active Incremental Cost	6,414		14,556	5,895		13,353	
Grand Total Special/Incentive Pays							
Family Separation Allowance	2,532	\$3,000	7,597	2,277	\$3,000	6,831	
Hostile Fire/Imminent Danger Pay	4,595	\$2,700	12,406	4,245	\$2,700	11,462	
Hardship Duty Pay	3,576	\$1,200	4,291	3,303	\$1,200	3,963	
Other Special/Incentive Pays	1,000	-	2,904		-	-	
Grand Total Incremental Cost	11,703		27,198	9,825		22,256	
FY 2009 Bridge							
Special Pay for Deployed/Mobilized/Active				<u> </u>	-	-	
Total				-		-	
Remaining Request							
Special Pay for Deployed/Mobilized/Active				9,825		22,256	
Total		18		9,825		22,256	

22,256

Appropriation: Military Personnel, Air Force Budget Activity 1: Pay and Allowances of Officers Budget Line Item: Social Security Tax

#### Part I - Purpose and Scope

The funds provides the employers tax to the Social Security Administration as required by the Federal Insurance Contribution Act (FICA).

#### Part II - Justification of Funds Requested

The FICA tax is developed by multiplying the total earnings for FICA tax purposes by the applicable percent. The Old Age, Survivor, and Disability Insurance (OASDI) rate is 6.2 percent and the Hospital Insurance (HI) irate is 1.45 percent. The maximum amount of earnings per individual that tax is payable are: :

<u>Calendar Year</u>	OASDI Base	Medicare Base
2007	\$97,500	No upper limit
2008	\$102,000	No upper limit
2009	\$106,500	No upper limit

The funds provide the employer's Social Security Tax payment for mobilized Reserve and Guard officers. The FY 2009 basic pay amount includes a 3.9 percent pay raise.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY	2009 Estimate	
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Social Security Tax	2,932	\$ <u>4,897</u>	14,359	2,897	\$ <u>5,024</u>	14,555
Total	2,932	\$4,897	14,359	2,897	\$5,024	14,555
<u>FY 2009 Bridge</u> Social Security Tax				<u> </u>		
Total				-	-	-
Remaining Request						
Social Security Tax				2,897	\$5,024	14,555
Total				2,897	\$5,024	14,555

FY 2009 (\$ in Thousands)

14,555

# **Pay and Allowances of Enlisted**

Appropriation: Military Personnel, Air Force Budget Activity 2: Pay and Allowances of Enlisted Budget Line Item: Basic Pay

#### Part I - Purpose and Scope

The funds requested will provide for the incremental basic compensation for mobilized Air National Guard (ANG) and Air Force Reserve (AFR) enlisted personnel.

### Part II - Justification of Funds Requested

The request provides the basic compensation for mobilized Reserve and Guard enlisted personnel. The FY 2009 military pay raise reflects a 3.9 percent across-the-board pay raise effective 1 January 2009.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY	2009 Estimate	
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Basic Pay (Reserve/Guard Mobilization)	10,559	\$ <u>44,388</u>	468,692	10,516	\$45,654	480,101
Total	10,559	\$44,388	468,692	10,516	\$45,654	480,101
<u>FY 2009 Bridge</u> Basic Pay (Reserve/Guard Mobilization)						
Total				-	-	-
Remaining Request						
Basic Pay (Reserve/Guard Mobilization)				10,516	\$ <u>45,654</u>	480,101
Total				10,516	\$45,654	480,101

FY 2009 (\$ in Thousands) 480,101

FY 2009 (\$ in Thousands)

101,302

Appropriation: Military Personnel, Air Force Budget Activity 2: Pay and Allowances of Enlisted Budget Line Item: Retired Pay Accrual

#### Part I - Purpose and Scope

The funds requested provide for the Department of Defense's contribution to its Military Retirement Fund, in accordance with 10 U.S.C 1466.

#### Part II - Justification of Funds Requested

The budget estimates are derived as a product of: (a) The DoD Actuary approved part-time and full-time Normal Cost Percentages (NCP) of 21.1 percent and 29.4 percent of basic pay, respectively, for FY 2009. (b) The total amount of the basic pay expected to be paid during the fiscal year

Title V, section 591 of the National Defense Authorization Act for FY 2007 directs the Department of Defense to contribute at the part-time rate for Reserve Component soldiers who are mobilized or on active duty for special work, rather than the full-time rate as previously mandated, effective October 1, 2007.

The funds provide the Retired Pay Accrual payments for mobilized Reserve and Guard enlisted personnel.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY	2009 Estimate	
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Retired Pay Accrual	10,559	\$ <u>8,478</u>	89,520	10,516	\$ <u>9,633</u>	101,302
Total	10,559	\$8,478	89,520	10,516	\$9,633	101,302
FY 2009 Bridge Retired Pay Accrual Total					<u> </u>	<u> </u>
<u>Remaining Request</u> Retired Pay Accrual <b>Total</b>				<u> </u>	\$ <u>9,633</u> <b>\$9,633</b>	101,302 101,302

Appropriation: Military Personnel, Air Force Budget Activity 2: Pay and Allowances of Enlisted Budget Line Item: Basic Allowance for Housing FY 2009 (\$ in Thousands)

175,182

#### Part I - Purpose and Scope

In the FY 1998 National Defense Authorization Act, Congress approved the payment of a Basic Allowance for Housing (BAH) to service members. The continental United States, Alaska, and Hawaii BAH is termed BAH Domestic. Payment to service members is authorized by 37 United States Code 403.

#### Part II - Justification of Funds Requested

This program provides a cash allowance to those military personnel not provided with government quarters adequate for themselves and their dependents. This allowance enables such personnel to obtain civilian housing as a substitute. The funds provide the BAH allowance for mobilized Reserve and Guard enlisted personnel.

The funds provide the BAH allowance for mobilized Reserve and Guard enlisted personnel.

#### Detailed cost computations are provided in the following table:

	FY	FY 2008 Enacted			FY	2009 Estimate	
Total Incremental Costs	Strength	Rate	Amount	St	rength	Rate	Amount
Basic Allowance for Housing	10,559	\$ <u>15,710</u>	165,887		10,516	\$ <u>16,658</u>	175,182
Total	10,559	\$15,710	165,887		10,516	\$16,658	175,182
FY 2009 Bridge Basic Allowance for Housing Total					<u> </u>	<u> </u>	<u> </u>
Remaining Request Basic Allowance for Housing Total					10,516 <b>10,516</b>	\$ <u>16,658</u> <b>\$16,658</b>	175,182 175,182

#### Appropriation: Military Personnel, Air Force Budget Activity 2: Pay and Allowances of Enlisted Budget Line Item: Special Pays, Incentive Pays and Allowances

FY 2009

(\$ in Thousands) 81,116

#### Part I - Purpose and Scope

The requested provide for payments to enlisted personnel for the following special pays.

Family Separation Allowance (FSA): Paid at the rate of \$250 per month to members with dependents who are on duty away from home for a period of more than 30 continuous days in accordance with 37 U.S.C. 427.

Hostile Fire/Imminent Danger Pay (IDP): Paid at the rate of \$225 per month to personnel subject to hostile fire or in an area in which they are in imminent danger of being exposed to hostile fire in accordance with 37 U.S.C. 310.

Hardship Duty Pay (HDP): The monthly rate *may not* exceed \$1,500 per month. The funds requested provide additional payment to personnel performing duty in a location that is designated by the Secretary of Defense as hardship duty in accordance with 37 U.S.C. 305

Separation Pay: The separation pay funding supports the enhancements to disability severance pay for military members in accordance with the FY 2008 National Defense Authorization Act (NDAA).

#### The FY 2009 request does not include \$56.845 million for special pays (HDP and HFP) for which congressional action deferred consideration to the supplemental.

#### Part II - Justification of Funds Requested

The projected average number of personnel is based on the total spaces where each type of pay is authorized to meet force structure requirements. Funding requirements are based on the estimated number of service members eligible for each type of payment and rate of payment. Summary cost computations provided in the following table:

	FY 2008 Enacted			FY		
Special Pay for Mobilized Guard & Reserve	Strength	Rate	Amount	Strength	Rate	Amount
Family Separation Allowance	3,308	\$3,000	9,924	2,994	\$3,000	8,982
Hostile Fire/Imminent Danger Pay	4,733	\$2,700	12,779	4,460	\$2,700	12,042
Hardship Duty Pay	8,519	\$1,200	10,223	7,906	\$1,200	9,488
Other Special/Incentive Pays			-	<u> </u>		-
Subtotal Mobilization Incremental Cost	16,560		32,926	15,361		30,512
Special Pay for Deployed Active Personnel						
Family Separation Allowance	5,017	\$3,000	15,051	4,492	\$3,000	13,475
Hostile Fire/Imminent Danger Pay	7,263	\$2,700	19,610	6,690	\$2,700	18,062
Hardship Duty Pay	13,059	\$1,200	15,671	11,874	\$1,200	14,249
Other Special/Incentive Pays/Separation Pay	-	\$4,007	3,047	-	-	4,818
Subtotal Deployed Active Incremental Cost	25,339		53,379			50,604
Grand Total Special/Incentive Pays						
Family Separation Allowance	8,325	\$3,000	24,975	7,486	\$3,000	22,457
Hostile Fire/Imminent Danger Pay	11,996	\$2,700	32,389	11,150	\$2,700	30,104
Hardship Duty Pay	21,578	\$1,200	25,894	19,780	\$1,200	23,737
Other Special/Incentive Pays/Separation Pay		-	3,047	-	-	4,818
Grand Total Incremental Cost	41,899		86,305	38,416		81,116
FY 2009 Bridge						
Special Pay for Deployed/Mobilized/Active					-	
Total				-		-
Remaining Request						
Special Pay for Deployed/Mobilized/Active				38,416		81,116
Total				38,416		81,116

	FY 2009
Appropriation: Military Personnel, Air Force	(\$ in Thousands)
Budget Activity 2: Pay and Allowances of Enlisted	36,728
Budget Line Item: Social Security Tax	-

#### Part I - Purpose and Scope

The funds requested provide for the employers tax to the Social Security Administration as required by the Federal Insurance Contribution Act (FICA).

#### Part II - Justification of Funds Requested

The FICA tax is developed by multiplying the total earnings for FICA tax purposes by the applicable percent. The Old Age, Survivor, and Disability Insurance (OASDI) rate is 6.2 percent and the Hospital Insurance (HI) irate is 1.45 percent. The maximum amount of earnings per individual that tax is payable are: :

<u>Calendar Year</u>	OASDI Base	Medicare Base
2007	\$97,500	No upper limit
2008	\$102,000	No upper limit
2009	\$106,500	No upper limit

The funds provide the employer's Social Security Tax payment for mobilized Reserve and Guard enlisted personnel. The FY 2009 basic pay amount includes a 3.9 percent pay raise.

	FY 2008 Enacted			FY	2009 Estimate	
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Social Security Tax	10,559	\$ <u>3,396</u>	35,855	10,516	\$ <u>3,493</u>	36,728
Total	10,559	\$3,396	35,855	10,516	\$3,493	36,728
FY 2009 Bridge Social Security Tax						
Total <u>Remaining Request</u>				-	-	-
Social Security Tax Total				<u> </u>	\$ <u>3,493</u> <b>\$3,493</b>	36,728 <b>36,728</b>

# BASIC ALLOWANCE FOR SUBSISTENCE OF ENLISTED PERSONNEL

Appropriation: Military Personnel, Air Force Budget Activity 4: Pay and Allowances of Enlisted Budget Line Item: Basic Allowance for Subsistence FY 2009 (\$ in Thousands)

109,454

#### Part I - Purpose and Scope

The funds requested for this budget activity are for the payment of authorized Basic Allowances for Subsistence (BAS) and Subsistence-in-Kind (SIK). Subsistence-in-Kind includes the cost of procuring subsistence for garrison dining facilities (Subsistence in Messes), operational rations, and augmentation rations. The Air Force provides subsistence in mess facilities and operational rations for members of all military services participating in Operation Iraqi Freedom (OIF) and Operation Enduring Freedom (OEF).

Basic Allowance for Subsistence is linked to the Department of Agriculture (DoA) food plan indices. All enlisted members (except recruits and holdees) are entitled to BAS. Members continue to receive BAS while deployed.

Subsistence-in-Kind is the cost of bulk subsistence for dining facilities operated in support of OIF and OEF. This requirement is dependent on the number of personnel using the dining facilities and the cost of food. This is an additional cost above the BAS since members are authorized to continue receiving their BAS even though food is provided in theater.

**Operational Rations** are rations used for field subsistence. Operational rations include the Meal-Ready-to Eat (MRE), Unitized Group Rations (UGR) that include "heat and serve" and A-ration varieties, and other operational rations, such as Cold Weather Rations. The SIK funds the cost of operational rations for both officers and enlisted airmen. The number of active duty personnel and the type of operational rations served determine costs for operational rations.

#### Part II - Justification of Funds Requested

This budget activity includes the Basic Allowance for Subsistence (BAS) paid to the mobilized enlisted airmen. The BAS is paid under the following conditions: (1) when authorized to mess separately, (2) while on authorized leave, and (3) when subsistence-in-kind is not available. All mobilized airmen are paid their full BAS entitlement.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY		
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Basic Allowance for Subsistence	10,245	\$3,490	35,749	10,516	\$3,766	39,590
Subsistence-in-Kind	26,358	\$2,610	68,793	26,232	\$2,663	69,864
Total	10,245		104,542	10,516		109,454
FY 2009 Bridge Basic Allowance for Subsistence Subsistence-in-Kind					-	-
Total				-		-
Remaining Request						
Basic Allowance for Subsistence				10,516	\$3,766	39,590
Subsistence-in-Kind				26,232	\$2,663	69,864
Total				36,748		109,454

# **PERMANENT CHANGE OF STATION**

Appropriation: Military Personnel, Air Force Budget Activity 5: Permanent Change of Station (PCS) Budget Line Item: Operational Travel Between Duty Stations

#### Part I - Purpose and Scope

The Permanent Change of Station (PCS) program pays for travel, transportation, storage, and dislocation allowances for reassignment of military members and their families traveling individually or a part of an organized unit in support of Operation Iraqi Freedom (OIF) and Operation Enduring Freedom (OEF). Costs are for the dislocation allowance, shipment of household goods, temporary and non-temporary storage of household goods and member mileage and per diem.

#### Part II - Justification of Funds Requested

There are increased costs for moves to support transition teams and units deploying to Iraq and Afghanistan. These moves fully man deploying units to authorized strength levels and provide military advisors to the Iraqi and Afghanistan governments. Additional moves are also required to reset the forces in support of deploying units for OIF and OEF.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY	2009 Estimate	Estimate	
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount	
Operational Travel Between Duty Stations	1,072	\$ <u>5,243</u>	5,621	1,072	\$ <u>5,401</u>	5,790	
Total	1,072	\$5,243	5,621	1,072	\$5,401	5,790	
<u>FY 2009 Bridge</u> Operational Travel Between Duty Stations							
Total					-	•	
Remaining Request							
Operational Travel Between Duty Stations				1,072	\$ <u>5,401</u>	5,790	
Total				1,072	\$5,401	5,790	

FY 2009 (\$ in Thousands)

5,790

# CASUALTY AND DISABILITY BENEFITS

FY 2009 (\$ in Thousands) 49,804

#### Part I - Purpose and Scope

The Service members' Group Life Insurance (SGLI) program is a low cost group life insurance for Service members on active duty. These payments are required, under section 1969(b) of title 38, United States Code, when actual mortality rates exceed peacetime mortality rates. The T-SGLI is a new program that provides automatic traumatic injury coverage to all Service members covered under the SGLI program. Every member who has SGLI also has T-SGLI, effective December 1, 2005. Funding is for SGLI/T-SGLI insurance premiums that the Department of Defense pays on behalf of Service members. Funding for death gratuity payments is for payments to survivors of members dying on active duty.

#### Part II - Justification of Funds Requested

The funds are required to make extra hazard payment to the Department of Veterans Affairs to finance the increased number of SGLI death claims for policy year 2008, which is not on a fiscal year (policy year based on July 1 – June 30), and a portion of policy year 2009. The estimated average claim in policy year 2008 is \$392,047 and is expected to remain at that level for policy year 2009. Section 606 of the FY 2008 National Defense Authorization Act directs the Department to pay the full premium for coverage under Service members' Group Life Insurance program during service in Operation Iraqi Freedom (OIF) or Operation Enduring Freedom (OEF). The amount the Department pays is \$29.00 per month for each member.

The FY 2009 OCO Supplemental Request for T-SGLI has increased from the FY 2008 GWOT Request due to benefit enhancements. Based on a one-year review of the TSGLI program by the Department of Veterans Affairs, it was determined that because of changes in the type of injuries occurring as well as medical enhancements in treatment, certain program design changes were necessary. Benefit enhancements were recommended in the areas of blindness, paralysis, amputation, burns, facial reconstruction and a providing a proxy for adjudicating Other Traumatic Injury (OTI) and Traumatic Brain Injury (TBI) claims. The requested amounts reflect the current T-SGLI claim costs in excess of premiums paid plus the benefit enhancements for the current year (Prospective), as well as the benefit enhancements retroactively to October 7, 2001 (Retroactive).

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY 2009 Estimate			
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount	
SGLI	-	-	104,292	-	-	97,062	
T-SGLI - Prospective	-	-	8,352	-	-	13,371	
T-SGLI - Retroactive						3,823	
SGLI/T-SGLI Insurance Premium	24,563	\$348	8,548	24,563	\$348	8,548	
Death Gratuities	22	\$ <u>100,000</u>	2,200	20	\$ <u>100,000</u>	2,000	
Total	24,585		123,392	24,583		124,804	
FY 2009 Bridge							
SGLI				-	-	73,000	
T-SGLI - Prospective							
T-SGLI - Retroactive				-	-	-	
SGLI/T-SGLI Insurance Premium				-	-	-	
Death Gratuities				20	\$ <u>100,000</u>	2,000	
Total				20		75,000	
Remaining Request							
SGLI				-	-	24,062	
T-SGLI - Prospective				-	-	13,371	
T-SGLI - Retroactive						3,823	
SGLI/T-SGLI Insurance Premium				24,563	\$348	8,548	
Death Gratuities						-	
Total		31		24,563		49,804	

# ADDITIONAL MOBILIZATION AND DEPLOYMENT COSTS

#### Appropriation: Military Personnel, Air Force Budget Activity 6: Other Military Personnel Costs Budget Line Item: Unemployment Compensation, Paid To Ex-Service Members

#### Part I - Purpose and Scope

Unemployment benefits are for payments to ex Service members who are discharged or released under honorable conditions as prescribed in paragraph (1) of section 8521(a) of Title 5, United States Code as amended by Section 301, PL. 102 164.

#### Part II - Justification of Funds Requested

The number of individuals eligible for unemployment benefits payable in a benefit year is based on estimated losses, factored to exclude retirements for other than honorable conditions as defined by section 8521(a) of Title 5, U.S. Code, as directed. Eligibility for unemployment benefits is defined as active service in the armed forces where upon an individual was discharged under honorable conditions and had completed their first full term of active service; or was discharged before completing their first term under an early release program, because of hardship, for medical reasons, or for personality disorders, or ineptitude (but only if the service was continuous for 365 days or more). These increased costs are primarily the result of Reserve Component mobilization.

Cost estimates are based on Department of Labor factors derived from projected economic assumptions and Department of Defense historical experience.

#### Detailed cost computations are provided in the following table:

	FY 2008 Enacted			FY	2009 Estimate	e
Total Incremental Costs	Strength	Rate	Amount	Strength	Rate	Amount
Unemployment Compensation	13,002	\$ <u>1,246</u>	16,200	13,301	\$ <u>1,246</u>	16,573
Total	13,002	\$1,246	16,200	13,301	\$1,246	16,573
FY 2009 Bridge Unemployment Compensation Total				<u> </u>	<u> </u>	<u> </u>
Remaining Request Unemployment Compensation Total				<u> </u>	\$ <u>1,246</u> <b>\$1,246</b>	16,573 <b>16,573</b>

FY 2009 (\$ in Thousands) 16,573

# AIR FORCE RESERVE MILITARY PERSONNEL COSTS

# RESERVE PRE- AND POST-DEPLOYMENT MOBILIZATION TRAINING

#### Appropriation: Reserve Personnel, Air Force Budget Activity 1: Reserve Component Training and Support Budget Line Item: Special Training

#### Part I - Purpose and Scope

Funding in this program supports special training such as the Foreign Language Proficiency Pay (FLPP) and the Yellow Ribbon Reintegration Program for members returning from deployments.

#### Part II - Justification of Funds Requested

**Foreign Language Proficiency Pay:** Authorized in 37 United Stated Code, Section 316 to all officers who are proficient in a second language and for whom DoD has a critical need for that language. The increase in Foreign Language Proficiency Pay is to promote the advancement of critically-needed foreign language skills. Ultimately, this will better prepare U.S. forces for more operations and training missions in foreign countries and for working with international coalitions. Without funding, the Air Force will have to use funds from readiness and investment accounts to finance the continuing costs of military operations.

Yellow Ribbon Reintegration Program: The FY 2009 OCO Supplemental Request supports the members' pay and allowance and travel costs for reintegration training through the pre and post deployment phases. The "strength" represents the total number of participants attending various events.

Section 582 of the FY 2008 National Defense Authorization Act directs the establishment of "a national combat veteran reintegration program to provide National Guard and Reserve members and their families with sufficient information, services, referral and proactive outreach opportunities through the entire deployment cycle." The pre-deployment phase (from first notification of mobilization until deployment of the mobilized unit) focuses on educating Members, families and affected communities on combat deployment. The post-deployment phase (from arrival at home station until 180 days following demobilization) consists of reintegration activities at the 30-60-90 day interval after unit demobilization. The focus is on reconnecting members and their families with the service providers (i.e. TRICARE, JAG, Department of Veterans Affairs, etc.) to ensure a clear understanding of the entitled benefits. In addition, combat stress and transition and how members and their families can address these issues is also integral to this post-deployment phase.

#### Detailed cost computations are provided in the following table:

		F	Y 2008 Enacted	-	<u>FY</u>	2009 Estimate	
<u>Total Incremental Costs</u>		Strength	Rate	Amount	Strength	Rate	Amount
Special Training	Yellow Ribbon - Training	-	-	2,000	42,525	\$360	15,330
Special Training	Yellow Ribbon - Travel	-	-	-	42,525	\$25	1,063
Special Training	FLPP	4,710	<u>\$117</u>	3,000	4,710	<u>\$117</u>	550
	Total	4,710		5,000	89,760		16,943
FY 2009 Bridge							
Special Training	Yellow Ribbon - Training				-	-	-
Special Training	Yellow Ribbon - Travel				-	-	-
Special Training	FLPP						-
	Total				-	-	-
<b>Remaining Request</b>							
Special Training	Yellow Ribbon - Training				42,525	\$360	15,330
Special Training	Yellow Ribbon - Travel				42,525	\$25	1,063
Special Training	FLPP				4,710	<u>\$117</u>	550
	Total				89,760		16,943

FY 2009

(\$ in Thousands) 16,943

# AIR GUARD MILITARY PERSONNEL COSTS

# GUARD PRE- AND POST-DEPLOYMENT MOBILIZATION TRAINING

Appropriation: National Guard Personnel, Air Force Budget Activity 1: Reserve Component Training and Support Budget Line Item: Special Training

#### Part I - Purpose and Scope

Funding in this program supports the Yellow Ribbon Reintegration Program for members returning from deployments.

#### Part II - Justification of Funds Requested

Yellow Ribbon Reintegration Program: The FY 2009 OCO Supplemental Request supports the members' pay and allowance and travel costs for reintegration training through the pre- and postdeployment phases. The "strength" represents the total number of participants attending various events.

Section 582 of the FY 2008 National Defense Authorization Act directs the establishment of "a national combat veteran reintegration program to provide National Guard and Reserve members and their families with sufficient information, services, referral and proactive outreach opportunities through the entire deployment cycle." The pre-deployment phase (from first notification of mobilization until deployment of the mobilized unit) focuses on educating Members, families and affected communities on combat deployment. The post-deployment phase (from arrival at home station until 180 days following demobilization) consists of reintegration activities at the 30-60-90 day interval after unit demobilization. The focus is on reconnecting members and their families with the service providers (i.e. TRICARE, JAG, Department of Veterans Affairs, etc.) to ensure a clear understanding of the entitled benefits. In addition, combat stress and transition and how members and their families can address these issues is also integral to this post-deployment phase.

#### Detailed cost computations are provided in the following table:

		F	Y 2008 Enacted	<u>_</u>		FY 2009	
Total Incremental Costs		Strength	Rate	Amount	Strength	Rate	Amount
SpecialTraining	Yellow Ribbon - Training	-	-	4,000	46,141	\$362	16,706
SpecialTraining	Yellow Ribbon - Travel	-	-		46,141	<u>\$25</u>	1,154
	Total	-		4,000	46,141		17,860
FY 2009 Bridge							
SpecialTraining	Yellow Ribbon - Training				-	-	-
SpecialTraining	Yellow Ribbon - Travel				-	-	-
	Total				-		-
Remaining Balance							
SpecialTraining	Yellow Ribbon - Training				46,141	\$362	16,706
SpecialTraining	Yellow Ribbon - Travel				46,141	<u>\$25</u>	1,154
	Total				92,282		17,860

FY 2009 (\$ in Thousands) 17,860